Endicott Fact Sheet 2005 8/9/05 KSHE461

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INTRODUCTION

The Federal Clean Water Act (FCWA, 1972, and later modifications, 1977, 1981, and 1987) established water quality goals for the navigable (surface) waters of the United States. One of the mechanisms for achieving the goals of the Clean Water Act is the National Pollutant Discharge Elimination System of permits (NPDES permits), which is administered by the Environmental Protection Agency (EPA). The EPA has authorized the State of Washington to administer the NPDES permit program. Chapter 90.48 RCW defines the Department of Ecology's authority and obligations in administering the wastewater discharge permit program.

The regulations adopted by the State include procedures for issuing permits (Chapter 173-220 WAC), technical criteria for discharges from municipal wastewater treatment facilities (Chapter 173-221 WAC), water quality criteria for surface and ground waters (Chapters 173-201A and 200 WAC), and sediment management standards (Chapter 173-204 WAC). These regulations require that a permit be issued before discharge of wastewater to waters of the state is allowed. The regulations also establish the basis for effluent limitations and other requirements which are to be included in the permit. One of the requirements (WAC 173-220-060) for issuing a permit under the NPDES permit program is the preparation of a draft permit and an accompanying fact sheet. Public notice of the availability of the draft permit is required at least thirty days before the permit is issued (WAC 173-220-050). The fact sheet and draft permit are available for review (see <u>Appendix A--Public Involvement</u> of the fact sheet for more detail on the Public Notice procedures).

The fact sheet and draft permit have been reviewed by the Permittee. Errors and omissions identified in this review have been corrected before going to public notice. After the public comment period has closed, the Department will summarize the substantive comments and the response to each comment. The summary and response to comments will become part of the file on the permit and parties submitting comments will receive a copy of the Department's response. The fact sheet will not be revised. Comments and the resultant changes to the permit will be summarized in Appendix D--Response to Comments.

GENERAL INFORMATION							
Applicant	Town of Endicott						
Facility Name and	Endicott Wastewater Treatment Plant (POTW)						
Address	P.O. Box 418						
	Endicott, WA 99125						
Type of Treatment:	Aero-Mode Proprietary System						
Discharge Location	Rebel Flat Creek Latitude: 46° 55' 52" N Longitude: 117° 41' 25" W.						
Water Body ID Number	WA-34-4010						

BACKGROUND INFORMATION

DESCRIPTION OF THE FACILITY

HISTORY

The Town of Endicott is situated in Whitman County in Eastern Washington. The Town of Endicott owns and operates a wastewater treatment facility that serves a population of approximately 375 people. The system consists of a newly constructed activated sludge wastewater treatment plant as of 2001. Treated effluent from the plant discharges to Rebel Flat Creek. The new plant replaced an aging trickling filter facility constructed in 1953.

COLLECTION SYSTEM STATUS

In 2001, construction of a new raw wastewater lift station, a new extended aeration wastewater treatment plant based on the Aero-Mod, Inc., SEQUOX process, sludge drying bed facilities, and an operations building were completed. Rehabilitation also occurred for approximately 4,700 linear feet of sewer main and associated manholes and service lines. The existing headworks from the 1953 system were used with the addition of a new influent lift station.

TREATMENT PROCESSES

The Class II plant includes a selector basin, a two stage activated sludge aeration system, a secondary clarifier, surge tank, and an aerobic solids digester. UV disinfection occurs prior to discharge into Rebel Flat Creek. More specifically, the treatment process is as follows: raw wastewater is blended with return activated sludge in the selector basin where course bubble aerators may or may not add oxygen if needed; overflow from the selector basin passes to the aeration basins; aeration includes both first and second stage; from there overflow passes through a debris screen to the secondary clarifier; solids that accumulate in the hopper bottom section of the clarifier are pumped out and sent back to the selector basin; secondary clarifier effluent is disinfected using horizontally-mounted low pressure UV lamps; activated sludge from the system is directed to an aerobic digester; and stabilized sludge from the digester and solids are pumped to sludge drying beds for final treatment.

DISCHARGE OUTFALL

The Endicott wastewater treatment plant discharges to Rebel Flat Creek. Outfall for the system consists consists of a 10 inch cascade. The creek is a small tributary to the Palouse River. The stream is approximately 3-5 feet wide and 2 feet deep during the summer in the vicinity of the Endicott outfall.

Secondary treated and disinfected effluent is discharged from the facility via gravity outfall cascade into Rebel Flat Creek.

RESIDUAL SOLIDS

Solids generated in the biological biological treatment process are regularly wasted out of the process to an aerobic digester. The digester is used to further stabilize wastewater-derived solids and begin the dewatering process. From the digester, solids are periodically pumped to sludge drying beds for final stabilizationstabilization and dewatering. Dried solids are then land-applied on agricultural fields. The permittee must apply for coverage under the general biosolids permit

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and complete a land application plan prior to applying solids to land. A biosolids permit can be obtained through the Department of Ecology's Solid Waste and Financial Assistance Program. A land application permit for biosolids must be prepared and submitted to the Solid Waste Program.

The treatment facilities remove solids during the treatment of the wastewater at the headworks (grit and screenings), and at the primary clarifier, in addition to incidental solids (rags, scum, and other debris) removed as part of the routine maintenance of the equipment. Grit, rags, scum and screenings are drained and disposed of as solid waste at the local landfill.

PERMIT STATUS

The previous permit for this facility was issued on July 24, 2000. The previous permit placed effluent limitations on 5-day Biochemical Oxygen Demand (BOD₅), Total Suspended Solids (TSS), pH, Fecal Coliform bacteria, Total Ammonia and Total Residual Chlorine...

An application for permit renewal was submitted to the Department on December 22, 2004 and accepted by the Department on January 4, 2005.

SUMMARY OF COMPLIANCE WITH THE PREVIOUS PERMIT

The facility received its last inspection on June 20, 2003. A compliance inspection with sampling (or without sampling) was conducted on July 17, 2002.

During the history of the previous permit, the Permittee has remained in compliance, based on Discharge Monitoring Reports (DMRs) submitted to the Department and inspections conducted by the Department.

WASTEWATER CHARACTERIZATION

The concentration of pollutants in the discharge was reported in the NPDES application and in discharge monitoring reports. The effluent is characterized as follows:

Table 1: Wastewater Characterization

ge Daily Discharge
-
00 mL
- _
g/L
-

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PROPOSED PERMIT LIMITATIONS

Federal and State regulations require that effluent limitations set forth in a NPDES permit must be either technology- or water quality-based. Technology-based limitations for municipal discharges are set by regulation (40 CFR 133, and Chapters 173-220 and 173-221 WAC). Water quality-based limitations are based upon compliance with the Surface Water Quality Standards (Chapter 173-201A WAC), Ground Water Standards (Chapter 173-200 WAC), Sediment Quality Standards (Chapter 173-204 WAC) or the National Toxics Rule (Federal Register, Volume 57, No. 246, Tuesday, December 22, 1992.) The most stringent of these types of limits must be chosen for each of the parameters of concern. Each of these types of limits is described in more detail below.

The limits in this permit are based in part on information received in the application. The effluent constituents in the application were evaluated on a technology- and water quality-basis. The limits necessary to meet the rules and regulations of the State of Washington were determined and included in this permit. Ecology does not develop effluent limits for all pollutants that may be reported on the application as present in the effluent. Some pollutants are not treatable at the concentrations reported, are not controllable at the source, are not listed in regulation, and do not have a reasonable potential to cause a water quality violation. Effluent limits are not always developed for pollutants that may be in the discharge but not reported as present in the application. In those circumstances the permit does not authorize discharge of the non-reported pollutants. Effluent discharge conditions may change from the conditions reported in the permit application. If significant changes occur in any constituent, as described in 40 CFR 122.42(a), the Permittee is required to notify the Department of Ecology. The Permittee may be in violation of the permit until the permit is modified to reflect additional discharge of pollutants.

DESIGN CRITERIA

In accordance with WAC 173-220-150 (1)(g), flows or waste loadings shall not exceed approved design criteria.

The design criteria for this treatment facility are taken from an engineering report prepared by anderson perry & associates, inc and are as follows:

Table 2: Influent Design Standards for Endicott WWTP.

Parameter	Average	Peak Day	Peak Hour
Flow MGD	0.115	0.207	0.380
BOD lbs/day	80	128	
TSS lbs/day	88	140	
Ammonia N lbs/day	10	16	

Table 3: Effluent Design Standards for Endicott WWTP.

Parameter	Monthly Average		Monthly Average Weekly Average		Daily Maximum	
Low flow	Concentration Mass		Concentration	Mass	Concentration	Mass
	(mg/L)	Load	(mg/L)	Load	(mg/L)	Load

		(ppd)		(ppd)		(ppd)	
BOD	20	13	30	19			
TSS	20	13	30	19			
NH-N	1.9	1.2			3.8	2.4	
High flow							
BOD	20	19	30	29			
TSS	20	19	30	29			
NH-N	1.9	1.8			3.8	2.4	
Year Round	Year Round						
Fecal	100 organisms/1	00mL	200 organisms/1	00mL			
coliform	(monthly geome	tric mean)	(weekly geometric mean)				
pН	6 to 9						

TECHNOLOGY-BASED EFFLUENT LIMITATIONS

Municipal wastewater treatment plants are a category of discharger for which technology-based effluent limits have been promulgated by federal and state regulations. These effluent limitations are given in the Code of Federal Regulations (CFR) 40 CFR Part 133 (federal) and in Chapter 173-221 WAC (state). These regulations are performance standards that constitute all known available and reasonable methods of prevention, control, and treatment for municipal wastewater.

The following technology-based limits for pH, fecal coliform, BOD₅, and TSS are taken from Chapter 173-221 WAC are:

Table 3: Technology-based Limits.

Parameter	Limit
pH:	shall be within the range of 6 to 9 standard units.
Fecal Coliform Bacteria	Monthly Geometric Mean = 200 organisms/100 mL Weekly Geometric Mean = 400 organisms/100 mL
BOD ₅ (concentration)	Average Monthly Limit is the most stringent of the following: - 30 mg/L - may not exceed fifteen percent (15%) of the average influent concentration Average Weekly Limit = 45 mg/L
TSS (concentration)	Average Monthly Limit is the most stringent of the following: - 30 mg/L - may not exceed fifteen percent (15%) of the average influent concentration Average Weekly Limit = 45 mg/L
	Average Monthly Limit = 0.5 mg/L Average Weekly Limit = 0.75 mg/L

The technology-based monthly average limitation for chlorine is derived from standard operating practices. The Water Pollution Control Federation's Chlorination of Wastewater (1976) states that a properly designed and maintained wastewater treatment plant can achieve adequate disinfection if a 0.5 mg/liter chlorine residual is maintained after fifteen minutes of contact time. See also Metcalf and Eddy, Wastewater Engineering, Treatment, Disposal and Reuse, Third Edition, 1991. A treatment plant that provides adequate chlorination contact time can meet the 0.5 mg/liter chlorine limit on a monthly average basis. According to WAC 173-221-030(11)(b), the corresponding weekly average is 0.75 mg/liter.

The existing permit has a chlorine limit of 0.008 mg/L, 0.01 lbs/day the facility currently uses UV disinfection. In the event that UV disinfection is not operable due to turbid effluent or UV equipment failure, chlorination will occur. The proposed permit includes the same limit for chlorination as the previous permit. The following technology-based mass limits are based on WAC 173-220-130(3)(b) and 173-221-030(11)(b).

Monthly effluent mass loadings (lbs/day) were calculated as the maximum monthly influent design loading (80 lbs/day) x 0.15 = 12 lbs/day.

(.115 MGD) x Concentration limit (30 mg/L) x 8.34 (conversion factor) = mass limit 29 lb/day.

The weekly average effluent mass loading is calculated as 1.5 x monthly loading =43lbs/day.

SURFACE WATER QUALITY-BASED EFFLUENT LIMITATIONS

In order to protect existing water quality and preserve the designated beneficial uses of Washington's surface waters, WAC 173-201A-060 states that waste discharge permits shall be conditioned such that the discharge will meet established Surface Water Quality Standards. The Washington State Surface Water Quality Standards (Chapter 173-201A WAC) is a state regulation designed to protect the beneficial uses of the surface waters of the state. Water quality-based effluent limitations may be based on an individual waste load allocation (WLA) or on a WLA developed during a basin-wide total maximum daily loading study (TMDL).

NUMERICAL CRITERIA FOR THE PROTECTION OF AQUATIC LIFE

"Numerical" water quality criteria are numerical values set forth in the State of Washington's Water Quality Standards for Surface Waters (Chapter 173-201A WAC). They specify the levels of pollutants allowed in a receiving water while remaining protective of aquatic life. Numerical criteria set forth in the Water Quality Standards are used along with chemical and physical data for the wastewater and receiving water to derive the effluent limits in the discharge permit. When surface water quality-based limits are more stringent or potentially more stringent than technology-based limitations, they must be used in a permit.

NUMERICAL CRITERIA FOR THE PROTECTION OF HUMAN HEALTH.

The state was issued 91 numeric water quality criteria for the protection of human health by the U.S. EPA (EPA 1992). These criteria are designed to protect humans from cancer and other disease and are primarily applicable to fish and shellfish consumption and drinking water from surface waters.

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NARRATIVE CRITERIA

In addition to numerical criteria, "narrative" water quality criteria (WAC 173-201A-030) limit toxic, radioactive, or deleterious material concentrations below those which have the potential to adversely affect characteristic water uses, cause acute or chronic toxicity to biota, impair aesthetic values, or adversely affect human health. Narrative criteria protect the specific beneficial uses of all fresh (WAC 173-201A-130) and marine (WAC 173-201A-140) waters in the State of Washington.

ANTIDEGRADATION

The State of Washington's Antidegradation Policy requires that discharges into a receiving water shall not further degrade the existing water quality of the water body. In cases where the natural conditions of a receiving water are of lower quality than the criteria assigned, the natural conditions shall constitute the water quality criteria. Similarly, when receiving waters are of higher quality than the criteria assigned, the existing water quality shall be protected. More information on the State Antidegradation Policy can be obtained by referring to WAC 173-201A-070.

The Department has reviewed existing records and is unable to determine if ambient water quality is either higher or lower than the designated classification criteria given in Chapter 173-201A WAC; therefore, the Department will use the designated classification criteria for this water body in the proposed permit. The discharges authorized by this proposed permit should not cause a loss of beneficial uses. Currently, there are several TMDL studies occurring on Rebel Flat Creek for dissolved oxygen and fecal coliforms. Upon completion of the TMDL studies wasteload allocations will be assigned to these parameters and included in the Endicott NPDES permit.

CRITICAL CONDITIONS

Surface water quality-based limits are derived for the waterbody's critical condition, which represents the receiving water and waste discharge condition with the highest potential for adverse impact on the aquatic biota, human health, and existing or characteristic water body uses.

MIXING ZONES

The Water Quality Standards allow the Department of Ecology to authorize mixing zones around a point of discharge in establishing surface water quality-based effluent limits. Both "acute" and "chronic" mixing zones may be authorized for pollutants that can have a toxic effect on the aquatic environment near the point of discharge. The concentration of pollutants at the boundary of these mixing zones may not exceed the numerical criteria for that type of zone. Mixing zones can only be authorized for discharges that are receiving all known, available, and reasonable methods of prevention, control and treatment (AKART) and in accordance with other mixing zone requirements of WAC 173-201A-100. The National Toxics Rule (EPA, 1992) allows the chronic mixing zone to be used to meet human health criteria.

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Little is known about the mixing that occurs at the Endicott WWTP outfall. During this permit cycle the permittee will be required to submit an effluent mixing study. This study shall be completed and submitted prior to December 1, 2009.

DESCRIPTION OF THE RECEIVING WATER

The facility discharges to Rebel Flat Creek which is designated as a Class A receiving water in the vicinity of the outfall. Characteristic uses include the following:

water supply (domestic, industrial, agricultural); stock watering; fish migration; fish rearing, spawning and harvesting; wildlife habitat; primary contact recreation; sport fishing; boating and aesthetic enjoyment; commerce and navigation.

Water quality of this class shall meet or exceed the requirements for all or substantially all uses.

SURFACE WATER QUALITY CRITERIA

Applicable criteria are defined in Chapter 173-201A WAC for aquatic biota. In addition, U.S. EPA has promulgated human health criteria for toxic pollutants (EPA 1992). Criteria for this discharge are summarized below:

Fecal Coliforms 100 organisms/100 mL maximum geometric mean

Dissolved Oxygen 8 mg/L minimum

Temperature <u>18</u> degrees Celsius maximum or incremental increases

above background

pH <u>6.5 to 8.5</u> standard units

Turbidity less than 5 NTUs above background

Toxics No toxics in toxic amounts (see Appendix C for

numeric criteria for toxics of concern for this

discharge)

CONSIDERATION OF SURFACE WATER QUALITY-BASED LIMITS FOR NUMERIC CRITERIA

Pollutant concentrations in the proposed discharge exceed water quality criteria with technology-based controls which the Department has determined to be AKART. A mixing zone is authorized in accordance with the geometric configuration, flow restriction, and other restrictions for mixing zones in Chapter 173-201A WAC and are defined as follows:

The dilution factors of effluent to receiving water that occur within these zones have been determined at the critical condition by the use of conditions sited in the previous fact sheet. No current data on mixing can be found therefore the permittee is required to complete and effluent mixing study prior to the next permit issuance in 2010.

	Acute	Chronic
Aquatic Life	1.03	1.33
Human Health, Carcinogen	1.03	1.33
Human Health, Non-carcinogen	1.03	1.33

Pollutants in an effluent may affect the aquatic environment near the point of discharge (near field) or at a considerable distance from the point of discharge (far field). Toxic pollutants, for example, are near-field pollutants--their adverse effects diminish rapidly with mixing in the receiving water. Conversely, a pollutant such as BOD is a far-field pollutant whose adverse effect occurs away from the discharge even after dilution has occurred. Thus, the method of calculating water quality-based effluent limits varies with the point at which the pollutant has its maximum effect.

The derivation of water quality-based limits also takes into account the variability of the pollutant concentrations in both the effluent and the receiving water.

The only available flow data was taken by Ecology's Surface Water Investigations Section of the Environmental study which reported measured flows of 0.9 cfs just upstream of the outfall. An estimate of the 7Q10 low flow condition (0.18 cfs) was derived during the study by using a correlation between the flows in Rebel Flat Creek at the time of the receiving water study and the historical flow data from the Palouse River at Colfax. The watershed consists of primarily dryland agriculture typical of the Palouse landscape. Rebel Flat Creek water quality data obtained just upstream of the outfall at the G Street Bridge were as follows:

Date	Time	Temp	рН	DO	Fecal	TSS	COD	Ammonia	Nitrate	Phos.
		(°C)	(s.u.)	(mg/l)	Coliform	(mg/l)	(mg/l)	(mg/l)		(mg/l)
					(#/100ml)					
10/11/88	1335	11.0	7.7	9.85	510	10	8	0.01	4.3	0.13
10/12/88	1125	9.7	7.7	10.10	290	8	10	0.01	4.3	0.12

BOD₅--Under critical conditions there is no predicted violation of the Water Quality Standards for Surface Waters. Therefore, the technology-based effluent limitation for BOD₅ was placed in the permit.

The impact of BOD on the receiving water was modeled using Streeter Phelps, at critical condition and with the technology-based effluent limitation for BOD_5 described under "Technology-Based Effluent Limitations" above. The calculations used to determine dissolved oxygen impacts are shown in Appendix $\underline{\mathbb{C}}$.

<u>BOD</u>₅--This discharge with technology-based limitations results in a small amount of BOD loading relative to the large amount of dilution occurring in the receiving water at critical conditions. Technology-based limitations will be protective of dissolved oxygen criteria in the receiving water.

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Under critical conditions there is no predicted violation of the Water Quality Standards for Surface Waters. Therefore, no effluent limitation for temperature was placed in the proposed permit.

Temperature and pH--The impact of pH and temperature were modeled using the calculations from EPA, 1988. The input variables were dilution factor 1.33, upstream temperature 18°C, upstream pH 7.9, upstream alkalinity 117(as mg CaCO₃/L), effluent temperature 18°C, effluent pH of 6, effluent pH of 9, and effluent alkalinity 127 (as mg CaCO₃/L). Under critical conditions there is no predicted violation of the Water Quality Standards for Surface Waters. Therefore, the technology-based effluent limitations for pH was placed in the permit and temperature was not limited.

Fecal coliform--The numbers of fecal coliform were modeled by simple mixing analysis using the technology-based limit of 400 organisms per 100 ml and a dilution factor of 1.33.

Under critical conditions there is no predicted violation of the Water Quality Standards for Surface Waters with the technology-based limit. Therefore, the technology-based effluent limitation for fecal coliform bacteria was placed in the proposed permit.

Toxic Pollutants--Federal regulations (40 CFR 122.44) require NPDES permits to contain effluent limits for toxic chemicals in an effluent whenever there is a reasonable potential for those chemicals to exceed the surface water quality criteria. This process occurs concurrently with the derivation of technology-based effluent limits. Facilities with technology-based effluent limits defined in regulation are not exempted from meeting the Water Quality Standards for Surface Waters or from having surface water quality-based effluent limits.

The following toxics were determined to be present in the discharge: chlorine, ammonia,... A reasonable potential analysis (See Appendix C) was conducted on these parameters to determine whether or not effluent limitations would be required in this permit.

The determination of the reasonable potential for (Chlorine) to exceed the water quality criteria was evaluated with procedures given in EPA, 1991 (Appendix C) at the critical condition. The critical condition in this case occurs <u>late summer (August and September)</u>. The parameters used in the critical condition modeling are as follows: acute dilution factor 1.03, chronic dilution factor 1.33, receiving water temperature 18°C, receiving water alkalinity 117(as mg CaCO₃/L),

No valid ambient background data was available for chlorine. A determination of reasonable potential using zero for background resulted in no reasonable potential. The Permittee is required in section ? of the proposed permit to collect background concentrations near the point of discharge. This information may result in a permit modification or limits in the next renewal.

Valid ambient background data was available for **Ammonia**. Calculations using all applicable data resulted in a determination that there is no reasonable potential for this discharge to cause a violation of water quality standards. This determination assumes that the Permittee meets the other effluent limits of this permit.

COMPARISON OF EFFLUENT LIMITS WITH THE EXISTING PERMIT ISSUED July 24, 2000 Existing and proposed permit limits are the same and are as follows:

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	EFFLUENT LIMITATIONS ^a : OUTFALL # 1					
Parameter	Average Monthly	Average Weekly				
Biochemical Oxygen Demand ^b (5 day)	30 mg/L., 38 lbs/day	45 mg/L, 56 lbs/day				
Total Suspended Solids ^b	45 mg/L, 56 lbs/day	65 mg/L, 81 lbs/day				
Fecal Coliform Bacteria	100 /100 mL	200/100 mL				
рН	Daily minimum is equal to or greater than 6 and the daily maximum is less than or equal to 9.					
Total Residual Chlorine ^d (if	0.5 mg/l					
technology-based)	when used as auxiliary					
Parameter	Average Monthly	Maximum Daily ^c				
Total Ammonia (as NH ₃ -N) (if WQ-based)	1.32 mg/L, 1.7 lbs/day	6.86 mg/L, 8.6 lbs/day				

^aThe average monthly and weekly effluent limitations are based on the arithmetic mean of the samples taken with the exception of fecal coliform, which is based on the geometric mean.

MONITORING REQUIREMENTS

Monitoring, recording, and reporting are required (WAC 173-220-210 and 40 CFR 122.41) to verify that the treatment process is functioning correctly and the effluent limitations are being achieved.

Monitoring of sludge quantity and quality is necessary to determine the appropriate uses of the sludge. Sludge monitoring is required by the current state and local solid waste management program and also by EPA under 40 CFR 503.

The monitoring schedule is detailed in the proposed permit under Condition S.2. Specified monitoring frequencies take into account the quantity and variability of discharge, the treatment method, past compliance, significance of pollutants, and cost of monitoring. The required

^bThe average monthly effluent concentration for BOD5 and Total Suspended Solids shall not exceed 30 mg/L or 15 percent of the respective monthly average influent concentrations, whichever is more stringent.

^cThe maximum daily effluent limitation is defined as the highest allowable daily discharge. The daily discharge means the discharge of a pollutant measured during a calendar day. For pollutants with limitations expressed in units of mass, the daily discharge is calculated as the total mass of the pollutant discharged over the day. For other units of measurement, the daily discharge is the average measurement of the pollutant over the day.

^d This effluent limit applies whenever chlorine is used in the facility. If no chlorine is used during the monitoring period enter "no discharge of chlorine" on the DMR for the period.

monitoring frequency is consistent with agency guidance given in the current version of Ecology's Permit Writer's Manual (July 1994) for an Aero-Mod, Inc. SEQUOX process.

Additional monitoring is required in order to further characterize the effluent. These monitored pollutants could have a significant impact on the quality of the surface water.

As a pretreatment POTW, the Town of EndicottEndicott is required to have influent, primary clarifier effluent, final effluent, and sludge sampled for toxic pollutants in order to characterize the industrial input. Sampling is also done to determine if pollutants interfere with the treatment process or pass through the plant to the sludge or the receiving water. The monitoring data will be used by the Department to develop local limits which commercial and industrial users must meet.

LAB ACCREDITATION

With the exception of certain parameters the permit requires all monitoring data to be prepared by a laboratory registered or accredited under the provisions of Chapter 173-50 WAC, Accreditation of Environmental Laboratories. The laboratory at this facility is accredited for:

pH, BOD, TSS, Ammonia, Dissolved Oxygen.:

OTHER PERMIT CONDITIONS

REPORTING AND RECORDKEEPING

The conditions of S3. are based on the authority to specify any appropriate reporting and recordkeeping requirements to prevent and control waste discharges (WAC 173-220-210).

PREVENTION OF FACILITY OVERLOADING

Overloading of the treatment plant is a violation of the terms and conditions of the permit. To prevent this from occurring, RCW 90.48.110 and WAC 173-220-150 require the Permittee to take the actions detailed in proposed permit requirement S.4. to plan expansions or modifications before existing capacity is reached and to report and correct conditions that could result in new or increased discharges of pollutants. Condition S.4. restricts the amount of flow.

OPERATION AND MAINTENANCE (O&M)

The proposed permit contains condition S.5. as authorized under RCW 90.48.110, WAC 173-220-150, Chapter 173-230 WAC, and WAC 173-240-080. It is included to ensure proper operation and regular maintenance of equipment, and to ensure that adequate safeguards are taken so that constructed facilities are used to their optimum potential in terms of pollutant capture and treatment.

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RESIDUAL SOLIDS HANDLING

To prevent water quality problems the Permittee is required in permit condition S7. to store and handle all residual solids (grit, screenings, scum, sludge, and other solid waste) in accordance with the requirements of RCW 90.48.080 and State Water Quality Standards.

The final use and disposal of sewage sludge from this facility is regulated by U.S. EPA under 40 CFR 503, and by Ecology under Chapter 70.95J RCW and Chapter 173-308 WAC. The disposal of other solid waste is under the jurisdiction of the Whitman County Health Department.

Requirements for monitoring sewage sludge and recordkeeping are included in this permit. This information will by used by Ecology to develop or update local limits and is also required under 40 CFR 503.

PRETREATMENT

Federal and State Pretreatment Program Requirements

Under the terms of the addendum to the "Memorandum of Understanding between Washington Department of Ecology and the United States Environmental Protection Agency, Region 10" (1986), the Department of Ecology (Department) has been delegated authority to administer the Pretreatment Program (i.e. act as the Approval Authority for oversight of delegated Publicly Owned Treatment Works (POTWs)). Under this delegation of authority, the Department has exercised the option of issuing wastewater discharge permits for significant industrial users discharging to POTWs which have not been delegated authority to issue wastewater discharge permits.

There are a number of functions required by the Pretreatment Program which the Department is delegating to such POTWs because they are in a better position to implement the requirements (e.g. tracking the number and general nature of industrial dischargers to the sewerage system). The requirements for a Pretreatment Program are contained in Title 40, part 403 of the Code of Federal Regulations. Under the requirements of the Pretreatment Program (40 CFR 403.8(f)(1)(iii)), the Department is required to approve, condition, or deny new discharges or a significant increase in the discharge for existing significant industrial users (SIUs) (40 CFR 403.8 (f)(1)(i)).

The Department is responsible for issuing State Waste Discharge Permits to SIUs and other industrial users of the Permittee's sewer system. Industrial dischargers must obtain these permits from the Department prior to the Permittee accepting the discharge (WAC 173-216-110(5)) (Industries discharging wastewater that is similar in character to domestic wastewater are not required to obtain a permit. Such dischargers should contact the Department to determine if a permit is required.). Industrial dischargers need to apply for a State Waste Discharge Permit sixty days prior to commencing discharge. The conditions contained in the permits will include any applicable conditions for categorical discharges, loading limitations included in contracts with the POTW, and other conditions necessary to assure compliance with State water quality standards and biosolids standards.

The Department requires this POTW to fulfill some of the functions required for the Pretreatment Program in the NPDES permit (e.g. tracking the number and general nature of

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industrial dischargers to the sewage system). The POTW's NPDES permit will require that all SIUs currently discharging to the POTW be identified and notified of the requirement to apply for a wastewater discharge permit from the Department. None of the obligations imposed on the POTW relieve an industrial or commercial discharger of its primary responsibility for obtaining a wastewater discharge permit (if required), including submittal of engineering reports prior to construction or modification of facilities (40 CFR 403.12(j) and WAC 173-216-070 and WAC 173-240-110, et seq.).

Wastewater Permit Required

RCW 90.48 and WAC 173-216-040 require SIUs to obtain a permit prior to discharge of industrial waste to the Permittee's sewerage system. This provision prohibits the POTW from accepting industrial wastewater from any such dischargers without authorization from the Department.

Requirements for Routine Identification and Reporting of Industrial Users

The NPDES permit requires non-delegated POTWs to "take continuous, routine measures to identify all existing, new, and proposed SIUs and potential significant industrial users (PSIUs) discharging to the Permittee's sewerage system". Examples of such routine measures include regular review of business tax licenses for existing businesses and review of water billing records and existing connection authorization records. System maintenance personnel can also be diligent during performance of their jobs in identifying and reporting as-yet unidentified industrial dischargers. Local newspapers, telephone directories, and word-of-mouth can also be important sources of information regarding new or existing discharges. The POTW is required to notify an industial discharger, in writing, of their responsibilities regarding application for a State waste discharge permit and to send a copy of the written notification to the Department. The Department will then take steps to solicit a State waste discharge permit application.

Annual Submittal of List of Industrial Users

This provision requires the POTW to submit annually a list of existing and proposed SIUs and PSIUs. This requirement is intended to update the Department on an annual basis of the status of industrial users in the POTW's service area, without requiring the POTW to go through the process of performing a formal Industrial User Survey. This provision is normally applied to POTWs not serving industrial or commercial users. Although this permit does not require performance of an Industrial User Survey, the Permittee is nevertheless required under the previous section, to take adequate continuous routine measures to identify existing and new industrial discharges.

Duty to Enforce Discharge Prohibitions

This provision prohibits the POTW from authorizing or permitting an industrial discharger to discharge certain types of waste into the sanitary sewer. The first portion of the provision prohibits acceptance of pollutants which cause pass through or interference The definitions of pass through and interference are in Appendix B of the fact sheet..

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The second portion of this provision prohibits the POTW from accepting certain specific types of wastes, namely those which are explosive, flammable, excessively acidic, basic, otherwise corrosive, or obstructive to the system. In addition wastes with excessive BOD, petroleum based oils, or which result in toxic gases are prohibited to be discharged. The regulatory basis for these prohibitions is 40 CFR Part 403, with the exception of the pH provisions which are based on WAC 173-216-060.

The third portion of this provision prohibits certain types of discharges unless the POTW receives prior authorization from the Department. The discharges include cooling water in significant volumes, stormwater and other direct inflow sources, and wastewaters significantly affecting system hydraulic loading, which do not require treatment.

Support by the Department for Developing Partial Pretreatment Program by POTW

The Department has committed to providing technical and legal assistance to the Permittee in fulfilling these joint obligations, in particular assistance with developing an adequate sewer use ordinance, notification procedures, enforcement guidelines, and developing local limits and inspection procedures.

EFFLUENT MIXING STUDY

The Department has estimated the amount of mixing of the discharge within the authorized mixing zone to determine the potential for violations of the Water Quality Standards for Surface Waters (Chapter 173-201A WAC). Condition S. _?_ of this permit requires the Permittee to more accurately determine the mixing characteristics of the discharge. Mixing will be measured or modeled under conditions specified in the permit to assess whether assumptions made about dilution will protect the receiving water quality outside the allotted dilution zone boundary.

OUTFALL EVALUATION

Proposed permit condition S.8 requires the Permittee to conduct an outfall inspection and submit a report detailing the findings of that inspection. The purpose of the inspection is to determine the condition of the discharge pipe and diffusers and to determine if sediment is accumulating in the vicinity of the outfall.

GENERAL CONDITIONS

General Conditions are based directly on state and federal law and regulations and have been standardized for all individual municipal NPDES permits issued by the Department.

PERMIT ISSUANCE PROCEDURES

PERMIT MODIFICATIONS

The Department may modify this permit to impose numerical limitations, if necessary to meet Water Quality Standards, Sediment Quality Standards, or Ground Water Standards, based on new information obtained from sources such as inspections, effluent monitoring, outfall studies, and effluent mixing studies.

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The Department may also modify this permit as a result of new or amended state or federal regulations.

RECOMMENDATION FOR PERMIT ISSUANCE

This proposed permit meets all statutory requirements for authorizing a wastewater discharge, including those limitations and conditions believed necessary to protect human health, aquatic life, and the beneficial uses of waters of the State of Washington. The Department proposes that this permit be issued for 5 years.

REFERENCES FOR TEXT AND APPENDICES

Environmental Protection Agency (EPA)

- 1992. National Toxics Rule. Federal Register, V. 57, No. 246, Tuesday, December 22, 1992.
- 1991. <u>Technical Support Document for Water Quality-based Toxics Control</u>. EPA/505/2-90-001.
- 1988. <u>Technical Guidance on Supplementary Stream Design Conditions for Steady State</u> Modeling. USEPA Office of Water, Washington, D.C.
- 1985. Water Quality Assessment: A Screening Procedure for Toxic and Conventional Pollutants in Surface and Ground Water. EPA/600/6-85/002a.
- 1983. Water Quality Standards Handbook. USEPA Office of Water, Washington, D.C.

Metcalf and Eddy.

1991. Wastewater Engineering, Treatment, Disposal, and Reuse. Third Edition.

Tsivoglou, E.C., and J.R. Wallace.

1972. <u>Characterization of Stream Reaeration Capacity</u>. EPA-R3-72-012. (Cited in EPA 1985 op.cit.)

Washington State Department of Ecology.

Laws and Regulations(http://www.ecy.wa.gov/laws-rules/index.html)

Permit and Wastewater Related Information (http://www.ecy.wa.gov/programs/wq/wastewater/index.html

Washington State Department of Ecology.

1994. Permit Writer's Manual. Publication Number 92-109

Water Pollution Control Federation.

1976. Chlorination of Wastewater.

Wright, R.M., and A.J. McDonnell.

1979. <u>In-stream Deoxygenation Rate Prediction</u>. Journal Environmental Engineering Division, ASCE. 105(EE2). (Cited in EPA 1985 op.cit.)

APPENDIX A--PUBLIC INVOLVEMENT INFORMATION

The Department has tentatively determined to reissue a permit to the applicant listed on page 1 of this fact sheet. The permit contains conditions and effluent limitations which are described in the rest of this fact sheet.

The Department will publish a Public Notice of Draft (PNOD) on June 2, 2005 in the Whitman County Gazette to inform the public that a draft permit and fact sheet are available for review. Interested persons are invited to submit written comments regarding the draft permit. The draft permit, fact sheet, and related documents are available for inspection and copying between the hours of 8:00 a.m. and 5:00 p.m. weekdays, by appointment, at the regional office listed below. Written comments should be mailed to:

Water Quality Permit Coordinator Eastern Regional Office 4601 North Monroe Street Spokane, WA 99205-1295

Any interested party may comment on the draft permit or request a public hearing on this draft permit within the thirty (30) day comment period to the address above. The request for a hearing shall indicate the interest of the party and the reasons why the hearing is warranted. The Department will hold a hearing if it determines there is a significant public interest in the draft permit (WAC 173-220-090). Public notice regarding any hearing will be circulated at least thirty (30) days in advance of the hearing. People expressing an interest in this permit will be mailed an individual notice of hearing (WAC 173-220-100).

Comments should reference specific text followed by proposed modification or concern when possible. Comments may address technical issues, accuracy and completeness of information, the scope of the facility's proposed coverage, adequacy of environmental protection, permit conditions, or any other concern that would result from issuance of this permit.

The Department will consider all comments received within thirty (30) days from the date of public notice of draft indicated above, in formulating a final determination to issue, revise, or deny the permit. The Department's response to all significant comments is available upon request and will be mailed directly to people expressing an interest in this permit.

Further information may be obtained from the Department by telephone, (509) 329-3400, or by writing to the address listed above.

This permit and fact sheet were written by Kim H. Sherwood.

APPENDIX B--GLOSSARY

- Acute Toxicity--The lethal effect of a pollutant on an organism that occurs within a short period of time, usually 48 to 96 hours.
- **AKART--** An acronym for "all known, available, and reasonable methods of prevention, control, and treatment".
- **Ambient Water Quality--**The existing environmental condition of the water in a receiving water body.
- **Ammonia**--Ammonia is produced by the breakdown of nitrogenous materials in wastewater. Ammonia is toxic to aquatic organisms, exerts an oxygen demand, and contributes to eutrophication. It also increases the amount of chlorine needed to disinfect wastewater.
- Average Monthly Discharge Limitation -- The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month (except in the case of fecal coliform). The daily discharge is calculated as the average measurement of the pollutant over the day.
- **Average Weekly Discharge Limitation --** The highest allowable average of daily discharges over a calendar week, calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week. The daily discharge is calculated as the average measurement of the pollutant over the day.
- Best Management Practices (BMPs)--Schedules of activities, prohibitions of practices, maintenance procedures, and other physical, structural and/or managerial practices to prevent or reduce the pollution of waters of the State. BMPs include treatment systems, operating procedures, and practices to control: plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage. BMPs may be further categorized as operational, source control, erosion and sediment control, and treatment BMPs.
- **BOD**₅--Determining the Biochemical Oxygen Demand of an effluent is an indirect way of measuring the quantity of organic material present in an effluent that is utilized by bacteria. The BOD₅ is used in modeling to measure the reduction of dissolved oxygen in a receiving water after effluent is discharged. Stress caused by reduced dissolved oxygen levels makes organisms less competitive and less able to sustain their species in the aquatic environment. Although BOD is not a specific compound, it is defined as a conventional pollutant under the federal Clean Water Act.
- **Bypass**-- The intentional diversion of waste streams from any portion of a treatment facility.
- **CBOD5** The quantity of oxygen utilized by a mixed population of microorganisms acting on the nutrients in the sample in an aerobic oxidation for five days at a controlled temperature of 20 degrees Celcius, with an inhibitory agent added to prevent the oxidation of nitrogen compounds. The method for determining CBOD5 is given in 40 CFR Part 136.
- **Chlorine**--Chlorine is used to disinfect wastewaters of pathogens harmful to human health. It is also extremely toxic to aquatic life.

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- **Chronic Toxicity--**The effect of a pollutant on an organism over a relatively long time, often 1/10 of an organism's lifespan or more. Chronic toxicity can measure survival, reproduction or growth rates, or other parameters to measure the toxic effects of a compound or combination of compounds.
- Clean Water Act (CWA)--The Federal Water Pollution Control Act enacted by Public Law 92-500, as amended by Public Laws 95-217, 95-576, 96-483, 97-117; USC 1251 et seq.
- Combined Sewer Overflow (CSO)--The event during which excess combined sewage flow caused by inflow is discharged from a combined sewer, rather than conveyed to the sewage treatment plant because either the capacity of the treatment plant or the combined sewer is exceeded.
- Compliance Inspection Without Sampling--A site visit for the purpose of determining the compliance of a facility with the terms and conditions of its permit or with applicable statutes and regulations.
- **Compliance Inspection With Sampling--**A site visit to accomplish the purpose of a Compliance Inspection - Without Sampling and as a minimum, sampling and analysis for all parameters with limits in the permit to ascertain compliance with those limits; and, for municipal facilities, sampling of influent to ascertain compliance with the percent removal requirement. Additional sampling may be conducted.
- Composite Sample--A mixture of grab samples collected at the same sampling point at different times, formed either by continuous sampling or by mixing a minimum of four discrete samples. May be "time-composite" (collected at constant time intervals) or "flowproportional" (collected either as a constant sample volume at time intervals proportional to stream flow, or collected by increasing the volume of each aliquot as the flow increased while maintaining a constant time interval between the aliquots).
- Construction Activity--Clearing, grading, excavation and any other activity which disturbs the surface of the land. Such activities may include road building, construction of residential houses, office buildings, or industrial buildings, and demolition activity.
- **Continuous Monitoring** –Uninterrupted, unless otherwise noted in the permit.
- **Critical Condition-**-The time during which the combination of receiving water and waste discharge conditions have the highest potential for causing toxicity in the receiving water environment. This situation usually occurs when the flow within a water body is low, thus, its ability to dilute effluent is reduced.
- **Dilution Factor**--A measure of the amount of mixing of effluent and receiving water that occurs at the boundary of the mixing zone. Expressed as the inverse of the effluent fraction e.g., a dilution factor of 10 means the effluent comprises 10% by volume and the receiving water 90%.
- Engineering Report--A document which thoroughly examines the engineering and administrative aspects of a particular domestic or industrial wastewater facility. The report shall contain the appropriate information required in WAC 173-240-060 or 173-240-130.

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- Fecal Coliform Bacteria -- Fecal coliform bacteria are used as indicators of pathogenic bacteria in the effluent that are harmful to humans. Pathogenic bacteria in wastewater discharges are controlled by disinfecting the wastewater. The presence of high numbers of fecal coliform bacteria in a water body can indicate the recent release of untreated wastewater and/or the presence of animal feces.
- **Grab Sample**--A single sample or measurement taken at a specific time or over as short period of time as is feasible.
- **Industrial User--** A discharger of wastewater to the sanitary sewer which is not sanitary wastewater or is not equivalent to sanitary wastewater in character.
- **Industrial Wastewater**--Water or liquid-carried waste from industrial or commercial processes, as distinct from domestic wastewater. These wastes may result from any process or activity of industry, manufacture, trade or business, from the development of any natural resource, or from animal operations such as feed lots, poultry houses, or dairies. The term includes contaminated storm water and, also, leachate from solid waste facilities.
- **Infiltration and Inflow (I/I)--**"Infiltration" means the addition of ground water into a sewer through joints, the sewer pipe material, cracks, and other defects. "Inflow" means the addition of precipitation-caused drainage from roof drains, yard drains, basement drains, street catch basins, etc., into a sewer.
- Interference -- A discharge which, alone or in conjunction with a discharge or discharges from other sources, both:
 - Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes. use or disposal and;
 - Therefore is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the Clean Water Act, the Solid Waste Disposal Act (SWDA) (including title II, more commonly referred to as the Resource Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to subtitle D of the SWDA), sludge regulations appearing in 40 CFR Part 507, the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection, Research and Sanctuaries Act.
- **Major Facility--**A facility discharging to surface water with an EPA rating score of > 80 points based on such factors as flow volume, toxic pollutant potential, and public health impact.
- Maximum Daily Discharge Limitation--The highest allowable daily discharge of a pollutant measured during a calendar day or any 24-hour period that reasonably represents the calendar day for purposes of sampling. The daily discharge is calculated as the average measurement of the pollutant over the day.
- Method Detection Level (MDL)--The minimum concentration of a substance that can be measured and reported with 99% confidence that the analyte concentration is above zero and is determined from analysis of a sample in a given matrix containing the analyte.

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- Minor Facility--A facility discharging to surface water with an EPA rating score of < 80 points based on such factors as flow volume, toxic pollutant potential, and public health impact.
- Mixing Zone--A volume that surrounds an effluent discharge within which water quality criteria may be exceeded. The area of the authorized mixing zone is specified in a facility's permit and follows procedures outlined in State regulations (Chapter 173-201A WAC).
- National Pollutant Discharge Elimination System (NPDES)--The NPDES (Section 402 of the Clean Water Act) is the Federal wastewater permitting system for discharges to navigable waters of the United States. Many states, including the State of Washington, have been delegated the authority to issue these permits. NPDES permits issued by Washington State permit writers are joint NPDES/State permits issued under both State and Federal laws.
- Pass through -- A discharge which exits the POTW into waters of the-State in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation), or which is a cause of a violation of State water quality standards.
- **pH**--The pH of a liquid measures its acidity or alkalinity. A pH of 7 is defined as neutral, and large variations above or below this value are considered harmful to most aquatic life.
- Potential Significant Industrial User--A potential significant industrial user is defined as an Industrial User which does not meet the criteria for a Significant Industrial User, but which discharges wastewater meeting one or more of the following criteria:
 - a. Exceeds 0.5 % of treatment plant design capacity criteria and discharges <25,000 gallons per day or;
 - b. Is a member of a group of similar industrial users which, taken together, have the potential to cause pass through or interference at the POTW (e.g. facilities which develop photographic film or paper, and car washes).

The Department may determine that a discharger initially classified as a potential significant industrial user should be managed as a significant industrial user.

Quantitation Level (QL)-- A calculated value five times the MDL (method detection level). Significant Industrial User (SIU)--

- 1) All industrial users subject to Categorical Pretreatment Standards under 40 CFR 403.6 and 40 CFR Chapter I, Subchapter N and;
- 2) Any other industrial user that: discharges an average of 25,000 gallons per day or more of process wastewater to the POTW (excluding sanitary, noncontact cooling, and boiler blowdown wastewater); contributes a process wastestream that makes up 5 percent or more of the average dry weather hydraulic or organic capacity of the POTW treatment plant; or is designated as such by the Control Authority* on the basis that the industrial user has a reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement (in accordance with 40 CFR 403.8(f)(6)).

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Upon finding that the industrial user meeting the criteria in paragraph 2, above, has no reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement, the Control Authority* may at any time, on its own initiative or in response to a petition received from an industrial user or POTW, and in accordance with 40 CFR 403.8(f)(6), determine that such industrial user is not a significant industrial user.

- *The term "Control Authority" refers to the Washington State Department of Ecology in the case of non-delegated POTWs or to the POTW in the case of delegated POTWs.
- **State Waters**--Lakes, rivers, ponds, streams, inland waters, underground waters, salt waters, wetlands, and all other surface waters and watercourses within the jurisdiction of the state of Washington.
- **Stormwater**--That portion of precipitation that does not naturally percolate into the ground or evaporate, but flows via overland flow, interflow, pipes, and other features of a storm water drainage system into a defined surface water body, or a constructed infiltration facility.
- **Technology-based Effluent Limit-**-A permit limit that is based on the ability of a treatment method to reduce the pollutant.
- Total Suspended Solids (TSS)--Total suspended solids are the particulate materials in an effluent. Large quantities of TSS discharged to a receiving water may result in solids accumulation. Apart from any toxic effects attributable to substances leached out by water, suspended solids may kill fish, shellfish, and other aquatic organisms by causing abrasive injuries and by clogging the gills and respiratory passages of various aquatic fauna. Indirectly, suspended solids can screen out light and can promote and maintain the development of noxious conditions through oxygen depletion.
- **Upset--**An exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the Permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, lack of preventative maintenance, or careless or improper operation.
- Water Quality-based Effluent Limit--A limit on the concentration or mass of an effluent parameter that is intended to prevent the concentration of that parameter from exceeding its water quality criterion after it is discharged into a receiving water.

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APPENDIX C--TECHNICAL CALCULATIONS

Several of the Excel® spreadsheet tools used to evaluate a discharger's ability to meet Washington State water quality standards can be found on the Department's homepage at (http://www.ecy.wa.gov/programs/wq/wastewater/index.html

APPENDIX D--RESPONSE TO COMMENTS

No comments were received.